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Best Practices for Testing and Control of Homeopathic Starting Materials in Batch Manufacturing

Homœopathic Pharmacopœia Convention of the United States (HPCUS)

HPCUS Expert Panel on CGMP Gaps for Homeopathic Drug Products

16 January 2024

Posted for Public Comment.

Public Comment Period Ends April 22, 2024

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DRAFT

43 Introduction

44 This White Paper, *Best Practices for Testing and Control of Homeopathic Starting Materials in*
45 *Batch Manufacturing*, discusses the interpretation and application of 21 CFR Part 210: Current
46 Good Manufacturing Practice in Manufacturing Processing, Packing, or Holding of Drugs and 21
47 CFR Part 211: Current Good Manufacturing Practice for Finished Pharmaceuticals to
48 homeopathic drug product components. This includes, but is not limited to, the topics listed
49 under 21 CFR 211 Subpart E—Control of Components and Drug Product Containers and
50 Closures.

51 Compliance with the Homeopathic Pharmacopeia of the United States (*HPUS*) Homeopathic
52 CGMPs is an essential part of manufacturing and marketing homeopathic drug products in the
53 United States.

54 Not every 21 CFR requirement is mentioned in this paper; it is written from the perspective that
55 the majority of the 21 CFR Part 211 requirements are basic expectations, well understood, and
56 already consistently practiced industry-wide by homeopathic product manufacturers. The
57 paper's focus is on those areas where the manufacture of homeopathic drugs necessitates
58 different approaches that are more appropriate to, and relevant for, these products than are
59 commonly practiced in the manufacture and marketing of allopathic drug products. This White
60 Paper considers the suitability of definitions that have been developed for allopathic drug
61 products when they are applied to homeopathic drug products with unique manufacturing
62 requirements; and in turn provides recommendation to help rectify areas of confusion arising
63 from definitional and manufacturing differences in an effort to clarify these gaps for both
64 regulators and manufacturers of homeopathic drug products.

65 Scope

66 The scope of this White Paper includes GMPs relevant for manufacturing of batch-processed
67 commercially distributed products; it does not address the topics or details addressed in USP
68 chapters <795> Pharmaceutical Compounding-Nonsterile Preparations, <797> Pharmaceutical
69 Compounding-Sterile Preparations, or <825> Radiopharmaceuticals—Preparation,
70 Compounding, Dispensing, and Repackaging.

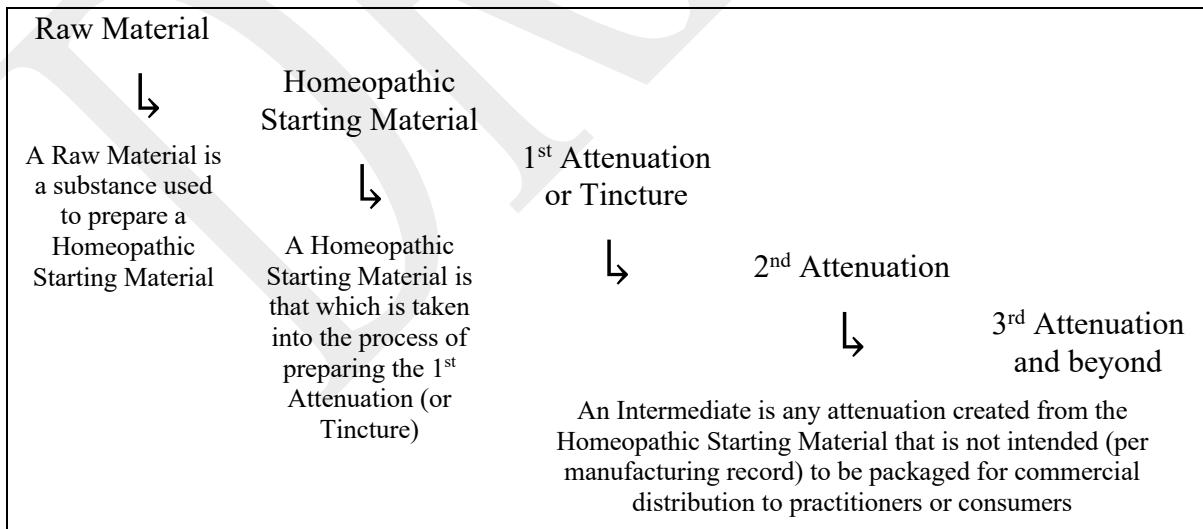
- 71 • *Starting materials* and *packaging components* for drug products produced through batch
72 manufacturing are in scope, while extemporaneously compounded drug products are
73 excluded from the scope of this White Paper. The reader is directed to USP chapters
74 <795> Pharmaceutical Compounding-Nonsterile Preparations and <797> Pharmaceutical
75 Compounding-Sterile Preparations for extemporaneously compounded drug products
- 76 • *Starting materials* and *packaging components* for drug products intended for oral and
77 topical administration are in scope. Because of the additional concerns for control of
78 microbiological quality and viral inactivation, future best practices will be considered for
79 dosage forms administered by other routes.
- 80 • Starting materials of chemical, botanical, or mineral origin are in scope. Specific
81 substances of zoological origin are currently beyond the scope of this guidance.

82 **Key Terms** (*Complete Glossary located at the end of this draft*)

83 The terms "raw material" and "starting material" are colloquially used interchangeably. It is
84 useful to recognize that in the context of the *HPUS*, a "starting material" is that item which is
85 used to prepare the first attenuation (*i.e.*, the first homeopathically prepared dilution). A "raw
86 material" is used to prepare a "starting material" but is not itself used to make homeopathic
87 attenuations directly. By example, iron(II)-sulfate heptahydrate and disodium phosphate
88 dodecahydrate are raw materials used to prepare a precipitate (*i.e.*, a mixture of ferrous
89 phosphate octahydrate, ferric phosphate hydrate, and some hydrated iron oxides) which is the
90 homeopathic starting material for making the homeopathic attenuations of *Ferrum*
91 *phosphoricum*.

92 The Council on Pharmacy (CoP) of the HPCUS has recommended aligning the terminology used
93 in this White Paper with the FD&C Act, implementing regulations, and FDA guidance
94 documents (*e.g.*, ICH Q7). The use of consistent terminology is important for effective
95 communication and to reduce confusion and/or ambiguity. While the reader is advised to refer to
96 the complete glossary located at the end of this document, several key terms are discussed
97 herein. Exceptions and points of differentiation between the terminology used in these sources is
98 discussed below. Specifically, in this paper the substance(s) of interest to which a homeopathic
99 drug product (HDP) is labeled will be referred to as the *homeopathic starting material*. Refer to
100 Figure 1 and the discussion that follows. Special attention should be paid to the following terms:

- 101 • Raw Materials
- 102 • API Starting Materials and Homeopathic Starting Material
- 103 • Active Pharmaceutical Ingredient and Drug Substance
- 104 • Intermediate
- 105 • Attenuation
- 106



107
108 *Figure 1: Relationship of raw materials, starting materials, and intermediates and their identification as active pharmaceutical*
109 *ingredients/drug substances.*

110 **Raw Materials** – ICH Q7 defines Raw Material as a general term used to denote starting
111 materials, reagents, and solvents intended for use in the production of intermediates or APIs.
112 From ICH Q7 “raw materials” may be subjected to processing steps which do not fall under the
113 requirements of the Q7 guidance, whereas once a “starting material” (colloquially *registered*
114 *starting material (RSM)*) is designated in the sequence of manufacturing steps, the requirements
115 of the Q7 guidance apply.

116 In the manufacturing of homeopathic products, a raw material is a substance used to prepare a
117 starting material, it is not itself used directly as a homeopathic drug product. It should be noted
118 that requirements of the *HPUS’ Expanded Homeopathic Good Manufacturing Practices* includes
119 provisions applicable to raw materials.

120 **Homeopathic Starting Material** – In the manufacture of allopathic drugs, an API starting
121 material is designated and justified during the development and commercialization process. The
122 designation of the API starting material marks the point in the synthesis of the drug substance
123 where GMP processing begins.

124 In contrast, the starting material for a homeopathic drug is defined by the *HPUS* which provides
125 no latitude for designating a starting material other than that identified in the *HPUS* monograph.
126 CGMP control of manufacturing begins with the introduction of the Homeopathic Starting
127 Material to the homeopathic manufacturing process; along with any requirements of the *HPUS’*
128 *Expanded Homeopathic Good Manufacturing Practices* provisions applicable to raw
129 materials/starting materials. For homeopathic starting materials that are not obtained directly
130 from natural sources such as ascorbic acid USP (used to make homeopathic *Ascorbicum*
131 *Acidum*), CGMP control of the homeopathic manufacturing process would begin (for example)
132 with the ascorbic acid USP as the starting material.

133 The Homeopathic Starting Material is *that which is taken into the process of preparing the first*
134 *attenuation* (solution or trituration). The homeopathic starting material may or may not result
135 from processing of a precursor raw material; many Homeopathic Starting Materials are obtained
136 directly from natural sources (*e.g.*, harvest of plants or plant parts) with no change in the natural
137 material prior to its use as a homeopathic starting material.

138 Once the *HPUS* attenuation process (which may occur multiple times) is completed, the resulting
139 attenuation is designated as a homeopathic drug product or as a homeopathic intermediate,
140 depending upon its intended subsequent use. Homeopathic intermediates are not labeled for sale
141 to physicians and the public. Therefore, whether a homeopathic attenuation is an intermediate or
142 a finished drug product is determined by the declared intention of the manufacturing process, as
143 found in the batch production record and reflected on the product label.

144 A manufacturer of homeopathic products may begin the process from the homeopathic starting
145 material, provided they have the capability and capacity to prepare the first attenuation, or they
146 may begin the manufacturing process from a homeopathic intermediate produced by another
147 manufacturer.

148 **Intermediate** – ICH Q7 defines an intermediate as a material produced during steps of the
149 processing of an API that undergoes further molecular change or purification before it becomes

150 an API. In contrast, a homeopathic intermediate is any attenuation manufactured from the
151 homeopathic starting material that is not intended to be packaged as a homeopathic drug product
152 per the manufacturing batch record and is not commercialized to the public or physicians as that
153 intermediate.

154 The attenuation of a homeopathic intermediate proceeds without purification or any
155 demonstrable molecular change. Homeopathic Intermediates may be obtained as an article of
156 commerce for further manufacture (not to the public and physicians) or produced in-house. Note
157 that intermediates commercially purchased may be under contract or commercial agreement.

158 A homeopathic intermediate would be further attenuated to produce the next sequential
159 homeopathic intermediate or drug product. The distinction between homeopathic intermediate
160 and drug product is not necessarily compositional but is determined by intent as recorded in the
161 production record and on the label. As an example: Arnica 10X is processed through an
162 attenuation step to prepare Arnica 11X, which is an “intermediate” and is not packaged as a drug
163 product as indicated in the production record; this “intermediate” is labeled for further
164 manufacturing and is subsequently processed through an attenuation step to prepare Arnica 12X,
165 which is packaged as a drug product as indicated in the production record.

166 **Attenuation** – Attenuation as a noun may refer to the product of the process used to make a
167 homeopathic medicine, while as a verb may refer to the process itself.

- 168 • **Attenuation** – (noun) *i.e.*, homeopathic attenuation: the result of the two-phase
169 homeopathic process (serial dilution or de-concentration and vigorous mixing); can be in
170 a liquid state or a solid (powder) state and is, in general, the homeopathic active
171 ingredient in its entirety. The official designations are "attenuation" for liquids and
172 "trituration" for solids.
173
- 174 • **Attenuation** – (verb) *i.e.*, a homeopathic process; is the procedure utilized to make a
175 homeopathic medicine; consists of two phases. The first phase is a serial de-concentration
176 phase in which material is de-concentrated with sufficient neutral vehicle to result in a
177 ratio of
 - 178 ○ 1 part material in 10 parts of total (decimal, noted by an “X” suffix) or
 - 179 ○ 1 part material in 100 parts total (centesimal, noted by a “C” suffix).
 - 180 ○ Ether “X” or “C” attenuations can then be repeated in a serial fashion as necessary
181 (Analogous to the pharmaceutical process of making an aliquot series.).

182 The second phase is a vigorous mixing (succussion or trituration/grinding) of the entire
183 mass at each step. This can be accomplished in the liquid state or solid (powder) state. To
184 minimize potential confusion, in the *HPUS*, the process is referred to as the “attenuation
185 process” for liquids and “trituration process” for solids.

186 **Active Pharmaceutical Ingredient/Drug Substance** – The use of the terms API or Drug
187 Substance in relation to homeopathy is a significant source of confusion. ICH Q7 defines an
188 Active Pharmaceutical Ingredient (API) (or Drug Substance) as any substance or mixture of
189 substances intended to be used in the manufacture of a drug (medicinal) product and that, when
190 used in the production of a drug, becomes an active ingredient of the drug product. In contrast, *in*

191 *the homeopathic model the active ingredient is the homeopathic attenuation in its entirety*
192 *because the dilution itself modulates the activity in a manner according to homeopathic*
193 *principles.*

194 The first prepared attenuation is not analogous to an API produced through a sequence of
195 synthetic reactions. The homeopathic starting material provides a more appropriate analogy to
196 the more conventional concept of an API.

197 Ensuring CGMP compliance in the control of components

198 The control of starting materials is crucial to product quality, and the receipt of starting materials
199 is the first, best, and least expensive point in manufacturing to remove nonconforming materials.
200 Conformance is based on meeting specific requirements, referred to as *acceptance criteria*. The
201 term *specification* is often used synonymously with acceptance criteria, but formally, a
202 specification is the combination of three items: 1) attributes to test, 2) testing methods for those
203 attributes, and 3) an acceptance criteria for them. For some diluted homeopathic intermediates,
204 attributes are difficult to define. Due to the degree of de-concentration, testing methods are
205 impossible to implement. This issue is explored with proposed solutions in the section on
206 Identity Testing of this paper.

207 In terms of homeopathic starting materials, areas of challenge for CGMP conformance within the
208 homeopathic drug industry include:

- 209 1) the use of supplier test results,
- 210 2) identification testing of homeopathic intermediates, and
- 211 3) the application of retest periods.

212 Use of Supplier Test Results

213 21 CFR 211 § 211.84 stipulates that apart from identity testing, data taken from a report or
214 certificate of analysis may be used to show conformity with a component's specifications for
215 purity, strength, and quality, provided the manufacturer establishes the reliability of the supplier's
216 analyses through appropriate validation of the supplier's test results at appropriate intervals. The
217 validation of test results is one component of supplier qualification. It is important to recognize
218 that the reliability of the supplier's analyses must be validated, and this must be repeated
219 periodically.

220 Validation of the supplier's test results is achieved through appropriate testing. Conducting paper
221 and/or on-site audits is often considered to be necessary but not sufficient on its own. 21 CFR
222 §211.84 provides that, "auditing is not a complete substitute for validation of the supplier
223 through testing." The principles of quality risk management should be followed when
224 establishing a supplier qualification protocol. Certain risks will be intrinsic to the material, while
225 other risks will depend on the supplier.

226 Where appropriate, consideration should be given to the control of residual solvents, elemental
227 impurities, and nitrosamine impurities. These potential drug product impurities may be
228 controlled at the raw material and/or homeopathic starting material stages in order to allow for a
229 calculation of these in the drug product. Manufacturers may also choose to test the drug product

230 for all required attributes. Detailed guidance on these approaches is provided by the FDA and the
231 USP. In the case of some intermediates, validation of the supplier's test results through testing
232 will not be technically possible due to the degree of attenuation of the homeopathic starting
233 material (*i.e.*, when it is an intermediate). This is discussed further in the following section
234 (Identity Testing).

235 Identity Testing

236 Identification tests are intended to ensure each component is what it is labeled to be.
237 Paraphrasing 21 CFR 211.84(d)(1) and (2), each drug product component shall be tested for
238 conformity with all appropriate written specifications for identity, purity, strength, and quality.
239 Apart from identity testing, data taken from a report or certificate of analysis may be used to
240 show conformity with the component's specifications for purity, strength, and quality, provided
241 the manufacturer establishes the reliability of the supplier's analyses through appropriate
242 validation of the supplier's test results at appropriate intervals. Suppliers of homeopathic starting
243 materials should make available summary validation reports of sufficient detail to reasonably
244 assure the buyer that such standards are met.

245 Presently, there is no exemption or alternative CGMP process to meet the identity testing
246 requirement which requires the performance of one or more specific identity tests upon receipt of
247 the component. The CGMP regulations are explicit that at least one specific identity test be
248 performed upon receipt of each component. The requirement for a specific identity test requires
249 that the test (or tests) can correctly discriminate between closely related materials when that is
250 appropriate .

251 Using the terminology discussed above, the *HPUS* provides macroscopic, microscopic, chemical,
252 and/or spectroscopic identity tests for homeopathic starting materials. Specific identity tests
253 based on appropriate chemical, spectroscopic, or chromatographic characteristics are provided
254 for botanical tinctures. In cases where such testing is given, provided the test is not listed as
255 "optional," it is expected that the given test is used, although an alternate test may be used
256 provided it has been validated by the user to achieve the same or a higher level of discriminatory
257 power. For homeopathic starting material from extracts where a number of related compounds
258 are expected to exist and where that homeopathic starting material is also labeled per one of
259 those related substances, then a second orthogonal identity test may be needed to ascertain the
260 labeled homeopathic starting material's identity. In the case of attenuations from raw materials
261 other than botanicals (or botanicals where a mixture itself is labeled as the homeopathic starting
262 material), a single raw material identity test (*e.g.*, a fingerprint for botanical mixtures) is typically
263 sufficient for identifying the homeopathic starting material's identity.

264 21 CFR §211.84(d)(1) states "Specific identity tests, if they exist, shall be used." The contextual
265 definition of "specific" is obtained from ICH Q2(R1). Specific means the test provides complete
266 discrimination from closely related structures that are likely to be present as described above.

267 Test methods described in the Homeopathic Pharmacopoeia of the United States (*HPUS*) are
268 provided without validation data and therefore must be validated by the user. When the

269 requirements of a USP-NF monograph are incorporated in the *HPUS*, the USP-NF test methods
270 are accepted as validated, but their suitability must be verified under actual conditions of use¹.

271 For identity tests other than those from the current revision of the United States Pharmacopeia,
272 National Formulary, Official Methods of Analysis of AOAC International², or in other
273 recognized standard references, either modified compendial methods or developed by the firm or
274 some other unofficial source, validation of the method must be provided by the user. In addition
275 to specific tests for identity, the absence of specific compounds of known risk to public health
276 may be included as part of identity testing (*e.g.*, limit of methanol in alcohol, limit of diethylene
277 glycol, and ethylene glycol in glycerin).

278 While CGMP compliant identity testing is straightforward when dealing with the homeopathic
279 starting material or the first attenuation, there may be a challenge to meet the requirement for
280 many homeopathic intermediates. Homeopathic intermediates are made by repeated attenuation.
281 Intermediates (and drug products) often contain exceptionally low concentrations of chemical
282 species other than water molecules or water and ethanol molecules for hydroethanolic solutions.
283 These aspects are discussed in the companion White Paper focused on finished HDPs, *Best
284 Practices for Unique Aspects of Finished Product Testing for Homeopathic Drug Products* and
285 the companion paper focused on the manufacturing process and homeopathic product
286 quality, *Utilizing a Quality by Design Model for Hahnemannian Dilutions in the Manufacture of
287 Homeopathic Drug Products*.

288 Development of alternative identity tests using instrumental techniques (gas chromatography
289 (GC), high performance liquid chromatography (HPLC), and various molecular and elemental
290 spectroscopies) may be possible. To develop and validate suitable alternative identity tests, the
291 specificity of the target analyte relative to the homeopathic starting material as well as the
292 specificity of the test method for the analyte must be considered. For example, caffeine, while a
293 convenient target analyte is produced by numerous plants and therefore its presence is not
294 sufficiently unique to differentiate *Ilex paraguensis* (Yerba Mate), *Cola acuminata* (kola nut),
295 *Coffea cruda* or Caffeine USP from one another. The absence of a single specific compound can
296 be mitigated by targeting multiple test compounds in the mixture (*e.g.*, a botanical extract)
297 which may serve as an HPLC fingerprint for that given mixture. Once a homeopathic starting
298 material is acceptably identified, it would be reasonable to rely on a single test for a single
299 component to demonstrate control over the subsequent manufacturing steps (*e.g.*, process
300 validation).

301 Development and validation of a relevant and feasible alternative identity test is consistent with
302 the CGMP regulations for drug manufacturing. The expectation is the alternative test will be at
303 least as reliable as the test specified in the pharmacopoeia.

¹ 21 CFR 211.194(a)(2)

² Copies may be obtained from: AOAC INTERNATIONAL, 481 North Frederick Ave., suite 500,
Gaithersburg, MD 20877, or from <https://www.eoma.aoc.org/>

304 When a homeopathic intermediate is too dilute to test directly, it may not be possible to carry out
305 the tests according to monographs with standard analytical technologies or even with the use of
306 highly advanced technologies.

307 Because there is presently no exemption or alternative process to meet the identity testing
308 requirement, the regulatory requirement of 21 CFR §211.84 confronts the manufacture and
309 marketing of homeopathic drugs with a conundrum: Congress recognizes drugs in the *HPUS*,
310 but FDA’s CGMP regulation can be seen as making their sale impossible. This conundrum is
311 discussed in the companion White Paper focused on finished HDPs, *Best Practices for Unique*
312 *Aspects of Finished Product Testing for Homeopathic Drug Products* and the companion paper
313 focused on the manufacturing process and homeopathic product quality, *Utilizing a Quality by*
314 *Design Model for Hahnemannian Dilutions in the Manufacture of Homeopathic Drug Products*.

315 One could envision producing homeopathic drug products only from the homeopathic starting
316 material, but many firms engaged in providing homeopathic drugs are without the capability
317 and/or capacity to prepare the first attenuation and therefore purchase homeopathic intermediates
318 for further attenuation.

319 Therefore, the use of homeopathic intermediates as starting materials that are below any practical
320 limit of detection cannot be ignored. These situations present a dilemma; and dilemmas require a
321 choice between imperfect alternatives. This will also be discussed in a companion White Paper
322 focused on the manufacturing process and homeopathic product quality, *Utilizing a Quality by*
323 *Design Model for Hahnemannian Dilutions in the Manufacture of Homeopathic Drug Products*.

324 It is strongly expected that all available reasonable resources will be applied to achieving CGMP
325 compliance. Only in exceptional situations, likely involving intermediates, should mitigation
326 efforts be employed when sufficient CGMP compliance is not achievable due to infeasibility of
327 requirements when applied to homeopathic intermediates that have been taken through several
328 attenuation (de-concentration) steps. In such circumstances the following mitigation efforts
329 should be included:

330 ***For each lot and shipment of the homeopathic intermediate:***

- 331
- 332 • Clearly establish and document the provenance of such homeopathic intermediate back to
333 the homeopathic starting material, including:
 - 334 – The name, address, and contact information of the supplier and each manufacturer
335 from the procurement of the homeopathic starting material through the given
336 homeopathic intermediate, including contractors and testing sites.
 - 337 – Copies of all test results
 - 338 – Production records
 - 339 • Generate CGMP compliant data demonstrating the homeopathic intermediate’s
340 concentration falls below any practical limit of measurement or concern;
 - 341 – For products that contain ingredients associated with potential safety concerns,
342 demonstrate the method is capable of detecting the compound(s) of concern at a
343 concentration equivalent to the lowest attenuations at which the product may be sold
for over-the-counter internal use (OTC),

- 344 – Through specific lot analysis, demonstrate the compound(s) of concern is below the
345 concentration equivalent to the lowest attenuations at which the product may be sold
346 for over-the-counter internal use (OTC), and
347 – Generate CGMP compliant data demonstrating the absence of foreign materials.
348 • For the test method(s), document the comparison of the test's limit to any safety-related
349 thresholds (*e.g.*, Lowest Permissible Attenuation for OTC use listed in an *HPUS*
350 monograph) for compounds of concern anticipated in the homeopathically attenuated
351 material; the upper limit should be defined by an assay method which can then be used
352 for the homeopathic intermediate to confirm the product's safety.

353
354 It is important to recognize that even when contracting out manufacturing, packaging, and/or
355 labeling operations, the product owner remains responsible for ensuring that the drug product it
356 places into commerce (or causes to be placed into commerce) is not adulterated for failure to
357 comply with CGMP requirements. Further, contract manufacturers are responsible for the quality
358 of drugs manufactured, packaged, and/or labeled at their facilities regardless of agreements in
359 place with product owners. Because of this, it is expected that contract manufacturers will
360 require that CGMP compliant identity testing for received materials be performed upon receipt
361 whether they are shipped from the product owner, a partnering organization, or procured on the
362 product owner's behalf. The reader is directed to the companion White Paper titled *Utilizing a*
363 *Quality by Design Model for Hahnemannian Dilutions in the Manufacture of Homeopathic Drug*
364 *Products* for additional information.

365 Application of expiration dating and retest periods

366 The CGMP regulations exempt homeopathic drug products from bearing an expiration date on
367 the label and from complete stability testing (21 CFR §§ 211.137 and 211.166). FDA explained
368 that it provided the exemption because expiration dating and complete stability testing were
369 considered unnecessary because of the unique nature of homeopathic drugs. Both the “imprecise
370 nature of determining extremely low levels of active ingredients for each of a large number of
371 attenuations (dilutions) that may be prepared for each drug substance and the fact that factors
372 such as potency, absorption, bioavailability and other measures of effectiveness did not appear to
373 be applicable to homeopathic drugs” were specifically mentioned as the justification for the
374 exemption³.

375 Nevertheless, the exemption from expiry dating and complete stability testing is not an
376 exemption from 21 CFR 211.87 which requires that approved components (including drug
377 product containers and closures) be retested or reexamined, as appropriate, for identity, strength,
378 quality, and purity and approved or rejected by the quality control unit as necessary, *e.g.*, after
379 storage for long periods or after exposure to air, heat or other conditions that might adversely
380 affect the component, drug product container, or closure. A finished drug product of the same
381 homeopathic material in the same attenuation as a homeopathic intermediate does not exempt the
382 homeopathic intermediate from the retesting or re-examination requirement. Commonly, and in

³ Federal Register, Vol. 43, No. 190 - Friday, September 29, 1978, p. 45058.

383 the absence of supplier information or other verified hold time information, a period of one year
384 is taken as storage for extended period especially for homeopathic drug products which cannot
385 be tested due to attenuation (de-concentration) levels which are untestable with available
386 analytical techniques. Shorter periods may be assigned when stability is known to be a concern
387 for the homeopathic starting materials, but only when present in the homeopathic drug products
388 within their limit of analytical detection.

389 Containers

390 The CGMP regulations stipulate that drug product containers not be reactive, additive, or
391 absorptive to alter the safety, identity, strength, quality, or purity of the drug beyond the official
392 or established requirements (21CFR211.94). This requirement is in addition to the stability
393 testing requirements for homeopathic drug products (21 CFR 211.166(c)).

394 The USP provides standards (*e.g.*, <660>, <661>) and advice (*e.g.*, <1663>, <1664>) for the
395 qualification of packaging components. FDA has provided several guidance documents^{4,5} for
396 developing adequate evidence to demonstrate each proposed container closure system and its
397 components are suitable for its intended use. A risk-based approach to qualifying packaging
398 components is recommended, based on the correlation between the degree of concern regarding
399 the route of administration with the likelihood of packaging component-dosage form
400 interactions. Thus liquid-based oral drug products containing alcohol require more
401 characterization than oral solid dosage forms. Related to concerns regarding leachable and
402 extractable compounds is the assessment and control of potentially mutagenic impurities. Further
403 information on this topic can be found in the ICH multidisciplinary guideline "Assessment and
404 Control of DNA Reactive (Mutagenic) Impurities in Pharmaceuticals to Limit Potential
405 Carcinogenic Risk" ICH M7(R1).

406 Recommendations

407 Based on the foregoing discussion and analysis, the HPCUS recommends the following best
408 practices to ensure product quality and safety of Homeopathic Drug Products (HDPs).

- 409 1. Adopt an official definition for Homeopathic Starting Materials that recognizes the
410 unique aspects of these materials and how they differ from conventional allopathic drug
411 manufacture, including differences in the concept of Active Pharmaceutical Ingredient
412 (API). Such a definition should include the understanding that homeopathic starting
413 material is that material which is taken into the process of preparing the first attenuation
414 (solution or trituration) or tincture.

⁴ Guidance for Industry "Container and Closure System Integrity Testing in Lieu of Sterility Testing as a Component of the Stability Protocol for Sterile Products" (February 2008).

⁵ Guidance for Industry "Container Closure Systems for Packaging Human Drugs and Biologics" (July 1999)

- 415 2. Adopt an official definition of Homeopathic Active Ingredient to recognize the widely
416 accepted homeopathic expert definition that emphasizes the combination of starting
417 material in de-concentrated form combined with the dynamization effects of the
418 attenuation steps (*i.e.*, the active ingredient is the homeopathic attenuation *in its entirety*,
419 because the attenuation itself modulates the activity in a manner according to
420 homeopathic principles but is not the finished homeopathic drug product).
- 421 3. When a homeopathic intermediate is too dilute to test directly, it may not be possible or
422 practicable to carry out identity tests using standard analytical technologies (even with
423 the use of highly advanced technologies). Instead, we propose an alternative identity
424 validation procedure such as the homeopathic process based upon Quality by Design
425 principals or Homeopathic Quality by Design process (HQbD) as described in the
426 companion White Paper on this subject titled *Utilizing a Quality by Design Model for*
427 *Hahnemannian Dilutions in the Manufacture of Homeopathic Drug Products*. This will
428 create a pathway to compliance which can be relied upon by both regulators and
429 manufacturers.

430 Glossary

431 **Active Ingredient(s)** – the ingredient(s) in a drug product that is intended to be
432 pharmacologically active per 21CFR210.3.

433 **Active Ingredient, Homeopathic** – The active ingredient of a homeopathic drug product is the
434 homeopathic attenuation in its entirety.

435 **Active Pharmaceutical Ingredient (API)** – a substance intended to produce physiological
436 activity and incorporated into a finished drug product per 21CFR 207.1.

437 **Alcohol** – as defined in the *HPUS* 92.3% by weight or 94.9% by volume of ethyl alcohol
438 (C₂H₅OH, m.w. 46.07) and 7.7% by weight or 5.1% by volume of water.

439 **Allopathy** - the treatment of disease using drugs having opposite effects to the symptoms. (*i.e.*,
440 steroids for inflammation or anodynes for pain relief). Most conventional drugs are developed
441 for this approach to treatment.

442 **Attenuation** – – (noun) *i.e.*, homeopathic attenuation: the result of the two-phase homeopathic
443 process (serial de-concentration and vigorous mixing); can be a liquid state or a solid (powder)
444 and is, in general, the homeopathic active ingredient in its entirety (see also Active Ingredient).
445 Historically has been referred to as potency/potencies, dilution. Due to the potential for
446 confusion, the official designations are *attenuation* for liquids and *trituration* for solids.

447 **Attenuation** – (verb) *i.e.*, homeopathic process; is the procedure utilized to make a homeopathic
448 medicine; consists of two phases: a serial de-concentration phase in which material is de-
449 concentrated with sufficient neutral vehicle to result in a ratio of

- 450 • 1 part material in 10 parts of total (decimal, noted by an “X” suffix) or
- 451 • 1 part material in 100 parts total (centesimal, noted by a “C” suffix).
- 452 • Either “X” or “C” attenuations can then be repeated in a serial fashion as necessary
453 (Analogous to the pharmaceutical process of making an aliquot series.).

454 The second phase is a vigorous mixing (succussion or trituration/grinding) of the entire mass
455 at each step. This can be accomplished in the liquid or solid (powder) state. To minimize
456 potential confusion, in the *HPUS*, the process is referred to as the “attenuation process” for
457 liquids and “trituration process” for solids.

458 However, per *HPUS*, serial attenuations are prepared exclusively in either the 1:10 or the
459 1:100 ratio; the two proportions are not used interchangeably in the same homeopathic
460 manufacturing series. Historically referred to as dynamization, dilution or potentization.

461 **Batch** – (as per 21 CFR 210.3 Definitions) batch means a specific quantity of a drug or other
462 material that is intended to have uniform character and quality, within specified limits, and is
463 produced according to a single manufacturing order during the same cycle of manufacture.

464 **Bulk compounding** - the creation of a pharmaceutical preparation—a drug at a scale greater
465 than would be necessary for the unique needs of an individual patient.

466 **CFR** - Code of Federal Regulation.

467 **CGMP** – Current Good Manufacturing Practice

468 **Component** – a constituent part. Any matter that is intentionally introduced during drug product
469 manufacturing, even if subsequently removed (gasses/solvents), and any material used in
470 primary packaging. All substances used in the manufacture of a homeopathic drug are
471 components, whether or not those substances appear in the finished product. Although
472 ingredients are components under our definition, not all components are ingredients. Ingredient
473 is taken to mean the natural product, the tincture, or a specified attenuation of the natural product
474 rather than the various chemical substances contained in the natural product.

475 **Dilution** – see attenuation (noun) (liquids) or trituration (solids).

476 **Drug product, homeopathic** - the homeopathic starting material in its final container/closure
477 system. Such drug products are typically named in reference to the starting material and the final
478 attenuation.

479 **Dynamization** – see attenuation (verb) (liquids) or trituration (solids).

480 **Excipient(s)** - an inactive substance that serves as the vehicle or medium for a drug or other
481 active substance.

482 **FD&C Act (or the Act)** - The Federal Food, Drug, and Cosmetic Act of 1938, as amended.

483 **Finished homeopathic medicine** – see finished product.

484 **Finished Product** – a drug product that has undergone all stages of production, including
485 packaging in its final container.

486 **HDP** - homeopathic drug product.

487 **Homeopathic attenuation** – see attenuation.

488 **Homeopathic Intermediate** — Any attenuation manufactured from the homeopathic starting
489 material that is not intended to be packaged as a homeopathic drug product per the
490 manufacturing batch record and which is not commercialized to the public or physicians. A
491 homeopathic intermediate is solely used to prepare subsequent attenuations.

492 **Homeopathic medicine** – A drug product containing substances from the animal, vegetable, or
493 mineral kingdoms (including specific chemicals), that are manufactured according to the
494 complementary medical practice of Homeopathy.

495 **Homeopathic starting material** – The material used to manufacture the first homeopathic
496 preparation (usually a tincture or a 1X (or first) attenuation using a 1:10 dilution, unless
497 otherwise specified in a respective monograph). Examples include solution of a chemical /
498 mineral with sufficient solubility; a tincture of a botanical, or a 1X trituration of an insoluble
499 substance. (For more details, see the *HPUS Guidelines for Manufacturing Homeopathic*

500 *Medicines*, Sections 4 and 5 for Chemicals and Minerals, Sections 10 and 12 for Botanicals, and
501 Section 33 and 34 for Insoluble substances).⁶

502 **HPCUS** - Homeopathic Pharmacopoeia Convention of the United States.

503 **HPUS** - *Homeopathic Pharmacopeia of the United States*.

504 **HQbD** – Homeopathic Quality by Design. A model for quality assurance based on the scientific
505 principles of Quality by Design methodology.

506 **Impurity** – a component other than the chemical substances contained in the natural product, the
507 tincture, or a specified attenuation of the natural product, and in addition, for a drug product, any
508 component that is not an intentional formulation ingredient. In the case of homeopathy,
509 impurities may include degradants and contaminants from the manufacturing process, handling,
510 and packaging.

511 **Ingredient(s)** – A constituent part of the finished drug product. Note that a component that is
512 removed during processing (*e.g.*, solvents/gasses) is not an ingredient.

513 **In-process material(s)** – 21 CFR 210.3(b)(9) Any material fabricated, compounded, blended, or
514 derived by chemical reaction that is produced for, and used in, the preparation of the drug
515 product.

516 **Limit of Detection** - the lowest amount of analyte in a sample which can be detected but not
517 necessarily quantitated as an exact value.

518 **Limit of Quantification** - the lowest amount of analyte in a sample which can be quantitatively
519 determined with suitable precision and accuracy.

520 **Lot** – (as per 21 CFR 210.3 Definitions) lot means a batch, or a specific identified portion of a
521 batch, having uniform character and quality within specified limits; or, in the case of a drug
522 product produced by continuous process, it is a specific identified amount produced in a unit of
523 time or quantity in a manner that assures its having uniform character and quality within
524 specified limits.

525 **Mother tincture** – a term found in foreign compendia (*e.g.*, French, German), but not an official
526 term in US homeopathy; see Tincture.

527 **OTC (over the counter)** – a drug product available to consumers without a prescription from a
528 licensed practitioner.

529 **Primary packaging** – packaging which directly encases the drug product (product contact), to
530 contain, preserve, and protect the drug product

531 **Raw material** – the term *raw material* has different connotations in homeopathic and non-
532 homeopathic drug manufacturing:

⁶ Accessible at <https://www.hpus.com/submitting-monograph/guideline-for-manufacturing-homeopathic-medicines-2/introduction/guideline-for-manufacturing-homeopathic-medicines/> (*Accessible by subscription*).

- 533 • Raw material, non-homeopathic - A general term used to denote starting materials, reagents,
534 and solvents intended for use in the production of intermediates or APIs. (ICH Q7)
535 • Raw material, homeopathic - a substance used to make a starting material, but not, itself,
536 used directly to make homeopathic drug products, (typically an item taken from the animal,
537 vegetable or mineral kingdom).

538 **Residual solvents** - are organic volatile chemicals that are used or produced in the manufacture
539 of drug product components or in the preparation of drug products. This excludes any solvent
540 intentionally used as a vehicle or excipient (*e.g.*, alcohol).

541 **Specification** – a list of tests, references to analytical procedures, and appropriate acceptance
542 criteria that are numerical limits, ranges, or other criteria for the tests described (ICH Q6A).

543 **Specific identity tests** - the test provides complete discrimination from closely related structures
544 which are likely to be present. The likelihood of being present should include consideration of
545 possible mix-ups occurring at the supplier or distributor sites, as well as the possibility of
546 economic adulteration. In the absence of a specific identity test, orthogonal testing should be
547 performed such that the combination of test results assures the complete discrimination from
548 closely related structures which are likely to be present.

549 **Starting material** - the term starting material has different connotations in homeopathic and
550 non-homeopathic drug manufacturing:

- 551 • *Starting material, non-homeopathic* - A raw material, intermediate, or an API that is used in
552 the production of an API and that is incorporated as a significant structural fragment into the
553 structure of the API. API starting materials normally have defined chemical properties and
554 structure. (ICH Q7)
555 • *Starting material, homeopathic* – defined in each monograph of the *HPUS* for making the
556 initial homeopathic preparation.

557 **Tincture** – the alcohol extract of the natural product (*i.e.*, an extract of the starting material taken
558 from the animal, or vegetable kingdom). Tincture implies the product is made according to Class
559 C, D, E, M, N, O, or P depending on the information in the individual monograph; and further
560 that the tincture has the concentration (or ratio of starting material to finished tincture) as shown
561 in the *HPUS (Guidelines for Manufacturing Homeopathic Medicines: Section 1)*.⁷

562 **Too Dilute to Test** – a material may be referred to as “too dilute to test” when the identify
563 and/or quantity (as applicable) of the labeled substance(s) fall below a demonstrated detection or
564 quantification (as applicable) limit that is achievable by an individual skilled in the art, using
565 conventional methods (*e.g.*, HPLC, GC, etc.).

566 **Trituration** – the production of a homogeneous material by mixing solid component materials
567 thoroughly, which may include particle size reduction.

⁷ Accessible at <https://www.hpus.com/submitting-monograph/guideline-for-manufacturing-homeopathic-medicines-2/introduction/guideline-for-manufacturing-homeopathic-medicines/> (*Accessible by subscription*).