FINAL DRAFT FOR PUBLIC COMMENT



Best Practices for Unique Aspects of Finished Product Testing for Homeopathic Drug Products

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11	Homœopathic Pharmacopœia Convention of the United States (HPCUS)
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14	HPCUS Expert Panel on CGMP Gaps for Homeopathic Drug Products
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16 17	
18	16 January 2024
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20	Posted for Public Comment.
21	Public Comment Period Ends April 22, 2024
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24	To ensure your comment(s) is properly received and reviewed,
25	you must submit comments only through the "Submit Comment" link
26	on this webpage: <u>https://www.hpus.com/public-comment/</u> .
27	Be sure to read and follow the instructions on the submission page
28	And submit prior to the closing of the comment period.
29	

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47 Introduction

- 48 The Federal Food, Drug, and Cosmetic (FD&C Act or the Act) recognizes as "official"
- 49 homeopathic drugs which are the subject of a monograph in the Homeopathic Pharmacopeia of
- 50 the United States (*HPUS*). Like all drug products, homeopathic drug products (HDP) must be
- 51 packaged in accordance with section 502(g) of the Act and must be manufactured in
- 52 conformance with current good manufacturing practices (CGMP), as required by section
- 53 501(a)2(b) of the Act and Part 211 of the Code of Federal Regulations (CFR).
- 54 21 CFR § 211.165 addresses "Testing and release for distribution" and describes several
- 55 requirements, including testing of each drug product batch for conformance to final
- 56 specifications. Also included are requirements for sampling plans, specification, and test
- 57 methods to be appropriate and documented.
- 58 Specifically, 21 CFR § 211.165(a) requires the following:
- 59 *"For each batch of drug product, there shall be appropriate laboratory determination of*
- 60 satisfactory conformance to final specifications for the drug product, including the identity and
- 61 strength of each active ingredient, prior to release....
- 62 Some HDP's contain such low levels of chemical constituents that the quantitation and detection
- 63 of these components are unattainable, creating a situation where the required testing for identity
- 64 and strength is impossible to perform. For this reason, greater emphasis must be placed on the
- 65 overall control strategy for the HDP.
- 66 This document assumes the reader is familiar with the quality management system concept and
- 67 model as described in the ICH guidance Q10 Pharmaceutical Quality System.¹ A control strategy
- 68 is a planned set of controls derived from current product and process understanding that assures
- 69 process performance and product quality. Specifications and testing are part of an overall control
- strategy, making up part of a firm's Quality System. More details are discussed in the *Control*
- 71 *Strategy* section of this paper.
- 72 When applied to homeopathic drugs, with their generally extremely low levels of active
- 73 ingredients finished HDP testing poses challenges. The finished product testing requirement was
- 74 part of FDA's 1978 revamping of the original CGMP regulation.² In response to comments
- 75 filed by the American Association of Homeopathic Pharmacists (AAHP), FDA proposed to
- amend the regulation to exempt homeopathic drugs from the finished product testing
- 77 requirement. At the same time, FDA also said that:
- 78 *"Pending the receipt of comments on this proposal, and the agency's final decision on this*
- 79 matter, this interim enforcement policy will remain in effect. If the agency determines not to

¹ International Conference on Harmonization. ICH Q10 Pharmaceutical Quality Systems. 2008 (https://database.ich.org/sites/default/files/Q10%20Guideline.pdf)

² 43 FR 45014 et seq. (Sept. 29, 1978).

- 80 adopt this proposal as a final rule, it will so announce in further rulemaking notices that are
- 81 published in the Federal Register."³
- 82 FDA took no further action on the petition. In 2003, FDA proposed to withdraw certain proposed
- rules that were published in the FEDERAL REGISTER more than five years before. FDA stated
- 84 that these proposals were no longer considered viable candidates for final action. The finished
- 85 product testing exemption for homeopathic drugs was among those FDA proposed to withdraw
- 86 because of the passage of time. This "housekeeping" decision to abandon the proposal would
- 87 mean that homeopathic drug manufacturers would be required to comply with the active
- 88 ingredient finished product testing rule. The AAHP submitted comments in opposition to FDA's
- 89 intention to withdraw the proposed rule, arguing that the passage of time had done nothing to
- 90 change the correctness of the AAHP's and FDA's earlier position.
- 91 In the FEDERAL REGISTER of November 26, 2004, 69 FED. REG. 68831, FDA rejected the
- 92 Association's comments and withdrew the proposed exemption. In rejecting the AAHP position,
- 93 FDA said that:

94 *"There may be instances where testing of a homeopathic product for identity and strength of the*

- 95 active ingredients prior to release for distribution would be appropriate and consistent with
- 96 protection of the public health." (Emphasis added.)
- 97 Thus, notwithstanding the language of the CGMP regulation, FDA's latest word on the subject
- 98 would appear to be that finished product active ingredient testing for homeopathic drugs is
- 99 required only when the agency finds that it is "appropriate and consistent with protection of the
- 100 public health."
- 101 The primary purpose of this White Paper is to help elucidate feasible approaches that ensure the
- 102 quality and safety of homeopathic drug products whose active ingredient(s) and components are
- 103 often present in concentrations that are magnitudes more dilute than current levels of
- 104 detectability. Recommendations for control strategies and specification testing are provided as
- 105 well.

106 Notes on Definitional Distinctions

- 107 As more fully explained in the companion White Paper titled Best Practices for Testing and
- 108 Control of Homeopathic Starting Materials in Batch Manufacturing, the term starting material
- 109 has significantly different connotations in homeopathic and non-homeopathic drug
- 110 manufacturing. To minimize potential confusion, in this paper the substance(s) of interest to
- 111 which an HDP is labeled will be referred to as the *homeopathic starting material* (See Glossary);
- the term *starting material* will not be used in order to avoid confusing the reader who may not be
- 113 familiar with homeopathic terminology. Hopefully, this concise compromise in terminology
- 114 provides a clear and uniform understanding of the various substances of interest that are involved
- and their role in the attenuation process.

³ 48 Fed. Reg. 14003, 14004 (Apr. 1, 1983).

116 Scope

The scope of this White Paper is limited to those homeopathic drug products with the followingparameters:

- 1. Only HDPs that may appropriately be available (or provided) over-the-counter;
- 120 2. Only HDPs that are available as oral and topical products only, and
- 121 3. Only HDPs that are prepared from chemical, mineral, and botanical substances.

122 Relevance of Significant Attenuation

- 123 One of the unique aspects of many HDPs is the presence of only minute levels of detectable
- 124 components. The FDA has previously acknowledged that factors such as potency, absorption,
- bioavailability, and other measures of effectiveness are not applicable to homeopathic drugs⁴.
- 126 Therefore, to help ensure quality and safety, testing of finished HDPs is designed to ensure the
- 127 following:
- 128 1) the absence of chemical impurities;
- 129 2) all components of the HDP are below safety related thresholds; and,
- 130 3) consideration for the relationship between safety concerns and detectability.
- 131
- 132 In evaluating safety related thresholds, please be aware that the determination of the Lowest
- 133 Permissible Attenuation for OTC use listed in an *HPUS* monograph includes a 100-fold safety
- 134 margin to better assure finished product safety especially in the rare circumstances when the safe
- dose is quantitatively proximate to the limit of detection. The reader is referred to a companion
- 136 White Paper titled Utilizing a Quality by Design Model for Hahnemannian Dilutions in the
- 137 *Manufacture of Homeopathic Drug Products* as it provides a detailed methodology for ensuring
- 138 that the homeopathic starting material(s) are present in the HDP at their labeled attenuation(s).
- 139

⁴ Federal-Register VOL. 43, NO. 190 - FRIDAY, SEPTEMBER 29, 1978, p. 45,058 (Comment 357)

140 The Safety and Detectability Priority Matrix

- 141 The relationship between safety concerns and detectability is presented graphically in Figure 1 as
- 142 a safety and detectability priority matrix. The figure divides the space into quadrants representing
- 143 the extremes of safety concerns and detectability. Moving from Left to Right, one sees increased
- 144 <u>Detectability</u>. Moving from Bottom to Top, one sees increased <u>Safety Concern</u>.
- 145



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147 Figure 1:Safety and Detectability Priority Matrix.

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149 The Safety and Detectability Priority Matrix helps visualize when testing is justified

- 150 (risk/benefit). Safety (vertical axis) is a measure of the severity of any potential harm. A typical
- 151 risk assessment would place likelihood of a potential risk occurring along the horizontal axis, but

152 the probability of manufacturing errors or mix-ups, to a first approximation, is taken to be

random, or equally weighted along the axis. Because of this, detectability is substituted for

154 likelihood on the horizontal axis. For example, in Group I, the ability to detect any components

related to the homeopathic starting material is negligible; simultaneously, the constituents of the

156 homeopathic starting material present an imperceptible concern for toxicity.

157 Detectability

158 Detectability is difficult to define rigorously because it is both a question of possible as well as 159 practical. For example, with a 12C (or 24X) attenuation of a low molecular weight substance in 160 pure form, such as natrum muriaticum (homeopathically prepared sodium chloride), a 1 g sample theoretically has only a 1 in 4000 chance of containing a single NaCl formula unit. Thus, it is not 161 162 possible to detect components of HDPs at attenuations of 12C (or even further attenuated) by any means. For many homeopathic starting materials, the individual chemical constituents have 163 molecular weights higher than that of natrum muriaticum; thus, their molar concentrations are 164 165 more dilute. Many homeopathic starting materials are not pure materials (e.g., HDPs derived from botanical sources), which also renders their constituents more dilute than the example of 166 natrum muriaticum. While single-molecule detection represents the ultimate goal of 167 168 ultrasensitive chemical analysis, at present it is neither possible nor practical to utilize for

- 169 homeopathic starting materials which have been taken through many attenuation steps. Well
- 170 before such a theoretical limit is reached, several practical limitations are encountered, which,
- among other factors, include lack of available technology or skill/expertise, and/or prohibitive
- 172 cost.
- 173 FDA has acknowledged that the ability of advanced scientific methodology to detect substances
- 174 at ever-decreasing concentrations is not a guarantee of enhanced safety. The Delaney Clause of
- 175 the 1958 Food Additives Amendment to the Act prohibited FDA from approving any food
- 176 additive or animal drug which was found to induce cancer. While this appears on the surface to
- be a simple task, the true complexity of application became apparent when the agency needed to
- consider approval for a reportedly carcinogenic animal drug (diethylstilbesterol) which was
 claimed to leave no residue in meat.⁵ As analytical technology improved, the ability to detect
- 180 increasingly vanishing concentrations of the drug lead FDA to adopt a process whereby it was
- 181 only necessary to test for a concentration which produced a lifetime cancer risk of less than 1-in-
- 182 1-million.⁶ This was the agency's operational definition of no residue. In short, it required testing
- 183 only to the level that FDA considered safe.
- 184 An additional issue involving limits of detectability is any requirement to demonstrate that the
- 185 finished HDPs contain the labeled quantity of the active ingredient. Here, homeopathy diverges
- 186 from allopathic medicine in an important way. To oversimply, 10 mg of an allopathic active
- 187 ingredient is presumed to be twice as potent as 5 mg. However, for homeopathic medicines,
- 188 experts observe that the primary determinants of medication effect are the nature of the
- 189 homeopathic starting material and the number of attenuations which the homeopathic starting
- 190 material has undergone rather than the quantity of homeopathic starting material in the final (or
- 191 finished) product. In short, from a homeopathic standpoint, what matters is that a 12X
- 192 homeopathic starting material has been diluted and succussed 12 steps, not that a specific
- 193 quantity of homeopathic starting material is present as a result of the attenuation process.
- 194 Thus, for homeopathic drugs, a 12X HDP containing 10 ppb of the homeopathic starting material
- is not necessarily therapeutically different than a 12X HDP containing 2 ppb. At allopathic
- 196 dosages, of course, a five-fold difference could likely have significant differences in therapeutic
- 197 effects and generate safety concerns; for homeopathic medications -- provided the amounts of
- 198 homeopathic starting material are safe due to the de-concentration resulting from the repeated
- 199 process of attenuation -- such a difference in the concentration of homeopathic starting material
- 200 would be unlikely to affect treatment outcomes or be of quality concern to the medical provider.
- 201 For the purposes of testing HDPs, the HPCUS deems modern spectroscopic and
- 202 chromatographic analysis practical, but considers more advanced techniques (e.g., LC/MS,
- 203 LC/MS/MS) beyond what is practical or necessary for routine quality control use, especially in
- relation to the concept of requiring testing only to the level that is considered safe. HPCUS
- 205 believes this to be consistent with the expectation that manufacturers will use technologies and

⁵ Merrill, Richard A. "Food Safety Regulation: Reforming the Delaney Clause" in Annual Review of Public Health, 1997, 18:313-40.

⁶ Food and Drug Administration. 1977. Criteria and procedures for evaluating assays for carcinogenic residues in edible products of animals. Fed. Regist. 42:10412–37.

- systems that are sufficiently sensitive to comply with the CGMP regulations without requiring
- 207 testing that provides no additional useful data. Further, HPCUS accepts as reasonable that no
- regulatory body would apply more stringent criteria for the limit of detection and limit of
- 209 quantification to homeopathic products than those corresponding to approved allopathic drug
- 210 products. Throughout this White Paper, the terms *testing when feasible* and *feasibility* will be
- 211 used to communicate that testing is appropriate when it is both theoretically possible to obtain a
- 212 valid result and falls within the working ranges of modern spectroscopic and chromatographic
- analysis when performed by a person skilled in the art.

214 Safety

- 215 With regard to safety, the *HPUS* stipulates minimum margins of safety for each official HDP as
- 216 described in the respective monograph and in the Table of Lowest Permissible Attenuations and
- 217 Class of Manufacture.⁷ These OTC attenuation levels include a 100-fold margin of safety.⁸

The 100-fold margin of safety means: a 10 kg child would have to consume, at one time, one hundred 30 ml (1 oz) bottles containing the Lowest Permissible Attenuation (a.k.a. "dilution") stated in the respective monograph in order to be exposed to the minimum quantity which might exhibit an adverse event.

1) Accidental ingestion of a large, unexpected bolus amount (for instance, a young child ingesting an entire OTC retail package, such as the entire contents of a 30 ml bottle): a usual dose (for instance: a homeopathic liquid) is usually in the range of 10-15 drops, which equals $\frac{1}{3}$ to $\frac{1}{2}$ of an ml, or $\frac{1}{60}$ to $\frac{1}{100}$ of a single 30 ml bottle. The 100-fold safety margin utilized in the calculation of the lowest permissible attenuation, as noted above means the usual dose is actually $\frac{1}{6,000}$ to $\frac{1}{10,000}$ of the amount which might cause an adverse exposure. Thus, the accidental ingestion of a single unexpected bolus amount is $\frac{1}{100}$ of the amount which might cause an adverse exposure. (Larger retail packages may change the calculations but not by any order of magnitude.)

2) Daily exposure for acute use (as mass exposure x number of doses per day): the Lowest Permissible attenuation primarily applies to OTC products, which are labeled with a limit on the number of times to be used during the day without conferring with a health care practitioner. At four times per day (a common "high" number of daily doses for homeopathic products) the total daily dose is still 1/1,500 to 1/2,500 of the amount which might cause an adverse exposure. In conjunction with labeling statements, the lowest permissible attenuation provides a significant safety assurance.

3) Chronic or maximum exposure (as daily exposure x number of days of therapy): the Lowest Permissible Attenuation primarily applies to OTC products, which are labeled with a limit on the number of days to be used before stopping and without conferring with a health care practitioner. Calculating on the basis of four doses per day with a maximum 15-day limit, the chronic exposure for an OTC product would be ¹/₁₀₀ to ¹/₁₆₆ of the amount which might cause an adverse exposure. A separate Lowest Permissible Attenuation is given for Rx-Only homeopathic products; while a narrower margin of safety is utilized for these, it is based on the common understanding that prescription products (irrespective of being homeopathic or non-homeopathic) are utilized under the care, supervision and monitoring of a health care provider, and their use has benefits that outweigh potential risks.

More information is accessible at

<u>https://www.hpus.com/document/explanation-of-the-attenuation-levels-recognized-by-the-hpcus/</u> (Accessible by subscription).

⁷ Accessible at <u>https://www.hpus.com/table-of-attenuations/</u> (Accessible by subscription).

⁸ Safety concerns focus on three aspects, all of these are addressed by the lowest permissible attenuation which includes a 100-fold margin of safety, in conjunction with labeling statements.

- 218 HDPs for which the minimum safety has been determined to permit OTC (over-the-counter)
- 219 marketing of permitted attenuations are deemed "without any safety concern."
- 220 To illustrate the concepts above, consider the widely used HDP Coffea cruda. The HPUS
- designates the Tincture of *Coffea cruda* (prepared from the dried, unroasted seeds [Class C]) for
- 222 OTC distribution, indicating that the tincture meets the minimum margin of safety, such that it
- 223 may be labeled for OTC use. In the case of the tincture, the *HPUS* provides suitable identity test;
- 224 detectability is unquestioned. *Coffee cruda Tincture* would therefore fall in *Group II* of the
- 225 Safety and Detectability Priority Matrix with little to no safety concern and no difficulty in
- detection.
- 227 Extending this example to Coffee cruda 12C (or 24X) attenuation, any concerns for safety are
- 228 further removed from that of the homeopathic starting material by virtue of the significant de-
- 229 concentration resulting from repeated attenuation steps. This attenuation, however, places the
- 230 constituents of the *homeopathic starting material* far below practical limits of detection. In this
- case, Coffee cruda 12C falls into *Group I* of the Safety and Detectability Priority Matrix with
- 232 little or no safety concern, but with insurmountable challenges for detection.
- 233 Some HDPs may have a potential safety concern that results from possible manufacturing
- errors/mix-ups because the first attenuation (typically 1X) contains a component that does not
- 235 meet the minimum margin of safety for OTC marketing. One example is Nux Vomica which
- 236 contains the indole alkaloids strychnine and brucine. Nux Vomica does not meet or exceed the
- 237 minimum margin of safety until the third decimal attenuation (3X) step. Thus, the *homeopathic*
- 238 starting material as well as the 1X and 2X attenuations would present a safety concern if there
- 239 was a manufacturing error or mix-up.
- 240 With regards to detectability, some potentially toxic constituents may be readily detectable in
- the 3X attenuation. Because Nux Vomica seeds usually contain about 1.8–5.3% strychnine and
- brucine⁹; the 3X attenuation is therefore expected to contain detectable levels (> 10 ppm). The
- 243 need for testing is based on the known toxicity of individual constituents of the *homeopathic*
- starting material at attenuations between 1X and the lowest permissible OTC attenuation. This
- testing is both possible and practical. Nux Vomica 3X would therefore fall into *Group III* of the
- 246 Safety and Detectability Priority Matrix due to significant safety concerns coupled with no
- 247 difficulty for detectability.
- 248 However, consider the Nux Vomica example further: a 10C attenuation. For a continuous
- 249 manufacturing campaign beginning with the *homeopathic starting material*, the safety concern is
- 250 unchanged due to the potential toxicity of strychnine and brucine in the 1X, and 2X attenuations.
- 251 However, in the production of a 10C attenuation, these compounds are expected to be present at
- approximately 10⁻²¹ g strychnine and 10⁻²¹ g brucine per g of solution, which are far below 1-part
- 253 per trillion (10^{-12}) in the HDP, and far below any practically achievable limit of detection. In
- this case, Nux Vomica 10C falls into Group IV of the Safety and Detectability Priority Matrix

⁹ William Charles Evans, Daphne Evans, Chapter 26 - Alkaloids, Editor(s): William Charles Evans, Daphne Evans, Trease and Evans' Pharmacognosy (Sixteenth Edition), W.B. Saunders, 2009, Pages 353-415.

- where safety cannot be assured on the basis of the *homeopathic starting material's* safety, but an
- assay cannot practically be performed.
- 257 In such a case we must ensure known potentially toxic components of the HDP are below any
- 258 safety related thresholds. In this example, it is essential to demonstrate that strychnine and/or
- 259 brucine are below any level of concern; this can be accomplished by limit tests which assures the
- 260 safety of the HDP with regards to its *homeopathic starting material*. Further assurance is
- 261 provided through a homeopathic Quality By Design (HQbD) approach which is the subject of the
- companion White Paper, Utilizing a Quality by Design Model for Hahnemannian Dilutions in
- 263 the Manufacture of Homeopathic Drug Products.

264 Control Strategy

- 265 ICH Q10 defines a control strategy as a planned set of controls, derived from current product and
- 266 process understanding, that assures process performance and product quality. While it is not
- 267 possible to give a fixed list of elements included in a control strategy, one might expect to find 268 most, if not all, of the following:
- 269 1) Identify critical input material attributes; control these through purchase agreements,
 270 specifications, and test methods.
- 271 2) Identify critical process parameters; control these using master batch records and
 272 standard operating procedures.
- 3) Identify critical drug product quality attributes; control these through management of the
 process along with verification by testing to specifications.
- 275 4) Demonstrate control is achieved through process validation.
- 276 A comprehensive risk management approach involves three interconnected pillars:
- 277 1) control strategy to reduce risk probabilities,
- 278 2) detectability to identify risks early, and
- 279 3) consideration of the consequences of risk events.
- 280 A well-designed control strategy is of primary importance as it lowers the probability of risk-
- 281 related events occurring in the first place.

282 Specifications

- 283 ICH Q6A defines a *specification* as a list of tests, references to analytical procedures, and
- appropriate acceptance criteria that are numerical limits, ranges, or other criteria for the tests
- described. Finished HDPs must have established (*i.e.*., pre-approved) specifications for the
- 286 product's physical, microbiological, and chemical characteristics. One critical goal of a product's
- 287 specification is to assure safety by ensuring consistent control of product quality. In some
- 288 instances, the finished drug product specification testing described in ICH Q6A may be
- appropriate for homeopathic drug products, although the unique nature of HDPs may necessitate
- 290 different approaches than those used for non-homeopathic drugs.

- 291 Mirroring the organization of ICH Q6A, *HPUS* provides guidance for those tests that apply
- universally to HDPs as well as those that apply to specific dosage forms/routes of administration.
- 293 Certain tests conducted during the manufacturing process, where the acceptance criterion is
- identical to or tighter than the release requirement, (*e.g.*, pH of a solution) may be sufficient to
- satisfy specification requirements when the test is included in the specification. However, this
- approach should be validated to show that test results or product performance characteristics do
- 297 not change from the in-process stage to the finished HDP.

298 Specification testing universally applicable to finished homeopathic drug products

Description:

- 300 A qualitative description of the HDP should be provided. The acceptance criteria should include
- 301 the final acceptable appearance of the finished dosage form and packaging. For example: "A
- 302 clear liquid, devoid of visible particulates in a sealed amber glass bottle."

303 Identification:

- 304 A specific identity test should be included when technically feasible and reasonably achievable.
- 305 For some homeopathic starting materials, identity testing is performed for a target analyte that is
- 306 uniquely characteristic of the natural substance. The selection of an appropriate chemical marker
- 307 for the active ingredient is discussed in *Assay* (below). Separate from the selection of an
- 308 appropriate chemical marker for the active ingredient, identity testing for active ingredients that
- 309 have already been attenuated may not be achievable due to the high level of de-concentration
- through multiple attenuation steps. If it is impractical to extend the limits of measurement for
- 311 identity testing through sample concentration and/or application of conventional analytical
- technology (*e.g.*, HPLC), product identity may be demonstrated through the totality of CGMP
- 313 compliant documentation of the *homeopathic starting material* identity, batch manufacturing
- records, in-process test results and/or process validation. Owing to the unique nature of many
- 315 HDPs, testing to demonstrate that homeopathic starting materials are not present above levels of
- 316 safety concern may be the only feasible approach in these cases.
- 317 When specific identity testing is not technically feasible nor reasonably achievable, a
- 318 homeopathic Quality by Design (HQbD) approach should be used to assure the manufacturing
- 319 process delivers the intended attenuation step. That HQbD approach is discussed at length in the
- 320 companion White Paper titled *Utilizing a Quality by Design Model for Hahnemannian Dilutions*
- 321 in the Manufacture of Homeopathic Drug Products.
- 322 Assay:
- 323 A specific assay to determine concentration (content of target analyte) should be included when
- 324 there are concerns regarding safety and an assay is technically feasible and reasonably
- achievable. For many HDPs, such testing may not be feasible due to the high level of de-
- 326 concentration that has occurred through multiple attenuation steps. If it is impractical to extend
- 327 the limits of quantitation for assay testing through sample concentration and/or application of
- 328 conventional analytical technology (e.g., HPLC), the absence of assay testing may be justified by
- 329 the following:

- the condition that the compendial *homeopathic starting material* in its attenuated form
 (*i.e.*, compendial article) does not present any safety concerns (Group I or Group II in
 Figure 1) at its first attenuation,
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or

- a limit test is performed demonstrating the lot under test does not exceed established
 safety thresholds for the given compendial article. In cases where the compendial article
 is a complex mixture, assay testing requires the use of one or more target analytes that
 is/are representative of the compendial article. Selection of a target analyte for assay
 testing is the responsibility of the product owner and justification for its selection should
 be documented.
- 341 *Such a justification should include:*
- a discussion of the target analyte(s)'s uniqueness to the compendial article (to help ensure the absence of mix-ups),
- the detectability of the target analyte (document why the absence of detection appropriately assures that the HDP is highly dilute),
 - the stability of the target analyte (which would be further demonstrated during validation), and
 - the quantitative relationship between the target analyte and any compounds presenting a safety concern, as well as any other specific safety concerns.

350 HDPs containing compounds of known potential toxicity¹⁰ should be assayed, or subjected to a

351 limit test, for one or more representative compounds to demonstrate the content does not exceed

352 established safety thresholds. When multiple compounds of concern are associated with a given

353 compendial article, only one compound needs to be tested, provided its control also assures the

354 control of the untested compounds. Test methods must be validated to assure detection at

355 concentrations relevant to the applicable safety thresholds.

356 Impurities:

- 357 The HDP specification should establish limits on those types of contamination that may
- adulterate or that may lead to adulteration of the HDP. The Expanded Homeopathic Good
- 359 *Manufacturing Practices guideline*¹¹ of the *HPUS* should be consulted for appropriate testing of
- 360 homeopathic starting materials. Sections 5 and 6 of these guidelines address these controls for
- 361 homeopathic starting materials of chemical (including mineral) and botanical origins. (Other
- 362 sections of these guidelines address homeopathic starting materials with different origins but
- 363 which are not within the scope of this White Paper as explained above.) These controls assure
- 364 adventitious contamination is constrained to negligible limits. Comprehensive control of

¹⁰ *e.g.*, Nux Vomica (, strychnine, brucine, aethusin, narcissine), belladonna (*i.e.*, hyoscine, hyoscyamine, atropine, and scopolamine), aconitum napellus (*i.e.*, aconitine, mesaconitine, hypaconitine and jesaconitine), gelsemium sempervirents (*i.e.*, strychnine-related alkaloids gelsemine and gelseminine), mercury salts, lead salts)

¹¹ Accessible at: <u>https://www.hpus.com/submitting-monograph/homeopathic-good-manufacturing-practices/introduction/</u> *(Accessible by subscription).*

365 homeopathic starting materials typically obviates the need for testing of the final HDP for

- organic impurities, solvent impurities, and elemental impurities, provided similar controls are in
 place for all other components of the HDP (*e.g.*, excipients, primary packaging).
- 368 Organic Impurities: Generally organic impurities as thought of in synthetic chemistry 369 (related substances) should not be present in HDPs because the majority are derived from 370 natural products. The various substances (related substances) contained in each natural product are constituents of the drug HDP, not impurities of the HDP. For homeopathic 371 372 starting materials that are not obtained directly from natural sources such as ascorbic acid USP (used to make homeopathic Ascorbicum Acidum), impurity specifications for the 373 374 HDP would not be more restrictive than those applied to the homeopathic starting 375 material itself.
- 376 Solvent impurities: Solvent impurities may be controlled through appropriate testing and 377 risk analysis for homeopathic starting materials and nonactive components following the recommendations of ICH Guideline Q3C. Testing should be performed for residual 378 379 solvents when production or purification processes are known to result in the presence of 380 such solvents. It is only necessary to test for solvents that are used or produced in the 381 manufacture or purification of the drug substances, excipients, or HDP. Although 382 manufacturers may choose to test the HDP, a cumulative method may be used to calculate the residual solvent levels in the HDP from the levels in the ingredients used to 383 384 produce the HDP following a risk management approach. The level of effort, formality and documentation of the quality risk management process should be commensurate with 385 the level of risk.¹² If the calculation results in a level equal to or below that recommended 386 in ICH Guideline Q3C, no testing of the HDP for residual solvents need be considered. If, 387 388 however, the calculated level is above the ICH Guideline Q3C recommended level, the 389 HDP should be tested to ascertain whether the formulation process has reduced the 390 relevant solvent level to within the acceptable amount. HDPs should also be tested if a 391 solvent is used during manufacture other than those solvents deliberately used as 392 excipients.
- *Elemental impurities:* Elemental impurities may be controlled through application of ICH
 Guideline Q3D. In developing controls for elemental impurities in drug products, the
 principles of quality risk management, described in ICH Q9, should be considered.
- *Nitrosamine impurities:* FDA recommends steps manufacturers of APIs and drug
 products should take to detect and prevent unacceptable levels of nitrosamine impurities
 in pharmaceutical drug products. Nitrosamine impurities may be controlled through
 application of USP <1469>.
- 400 Microbial limits:

¹² ICH Harmonized Tripartite Guideline. Quality Risk Management Q9, Step 4, November 2005, Available from: https://database.ich.org/sites/default/files/Q9%20Guideline.pdf

- 401 For non-sterile HDPs, there may be a need to specify the total count of aerobic microorganisms,
- 402 the total count of yeasts and molds, and the absence of specific objectionable organisms.
- 403 Recommendations for acceptance criteria are provided within the HPUS (within the Expanded
- 404 Homeopathic Good Manufacturing Practices guideline, Sect 6.7.9).
- 405 The absence of microbial limits testing may be justifiable when it can be demonstrated that the
- 406 HDP does not support microbial viability or growth.
- 407 Sterile HDPs must be free of microorganisms and endotoxins.
- Specification testing applicable to specific finished homeopathic dosage forms/routes 408 409 of administration
- 410 Table 1 provides specification testing recommendations for CGMP according to specific dosage
- 411 forms and routes of administration. The table does not provide information on dosage forms or
- 412 routes of administration that are beyond the scope of this White Paper.
 - Test Dosage Form/Routes of Administration **Oral Solid** Semi-solid Oral Liquids Dose *Topicals* Y N/A^1 N/ADissolution/disintegration Y N/A *Hardness/friability* N/A Y Y Uniformity of dosage units Y Y Y Water content N/A Y^2 Microbial limits Y Y Y Y N/A pН Y N/A*Apparent viscosity* N/AAntimicrobial preservative content N/A *Only in the absence of* Y (Antimicrobial effectiveness testing) sufficient alcohol content Extractables N Y Y Y^3 Alcohol content N/A N/A
- 413 Table 1: Specification testing for specific finished homeopathic dosage forms.

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⁴¹⁵ ¹ In vitro release testing may be a useful test to assess product "sameness" under certain changes 416 in process or scale for semisolid products. There is no requirement for a validated in vitro release 417 test.

- ² There may be a need to specify the total count of aerobic microorganisms, the total count of yeasts and molds, and the absence of specific objectionable bacteria. These should conform to *HPUS* requirements. Justification for not including testing of microbiological attributes may be
- 421 developed following the decision tree (#6) of ICH Q6A.
- ³Alcohol content in oral liquids must comply with the labeled declaration; this varies from substance to
 substance and is impacted by attenuation level as well as formulation criteria.

424 Recommendations

Based on the foregoing discussion and analysis, the HPCUS recommends the following best
 practices to ensure product quality and safety of Homeopathic Drug Products (HDPs)

- 427
 1. Effective regulation of HDPs must include the recognition that HDPs often contain
 428 homeopathic starting material(s) and components of concern in concentrations that are
 429 magnitudes more dilute than current levels of detectability due to the dilutional aspect of
 430 homeopathic manufacture.
- 431
 2. Medical professionals with a high degree of experience evaluating HDP therapeutic
 432 effects conclude that homeopathic drug product quality and effectiveness is primarily
 433 dependent upon factors such as identity, purity, and attenuation, rather than measurable
 434 quantity of homeopathic starting material in the finished product. Optimal manufacture
 435 and regulation of HDPs for quality must recognize the relevance of this distinction.
- Adoption of the Safety and Detectability Priority Matrix discussed in this document or an
 equivalent tool will permit both manufacturers and regulators to evaluate safety assurance
 programs for different HDPs.
- 4. Manufactures and regulators should ensure that comprehensive risk management systems
 include a robust control strategy as the critical element due to issues with detectability for
 many HDPs.
- 442 5. HDPs attenuated below levels of detectability for homeopathic starting material(s) should remain exempt from finished product testing. However, when the homeopathic starting 443 material is unusually toxic, poorly detectable, or has unusual physicochemical properties 444 which challenge the assumptions of the attenuation process, or the dosage form and route 445 446 of administration pose a higher toxicological safety risk from the homeopathic starting material(s) present, limit testing to demonstrate that constituents of toxicological interest 447 448 are below levels of safety concern is the only feasible and appropriate approach to ensure 449 safety.
- 450
- 451

452 Glossary

- 453 **Active Ingredient(s)** the ingredient(s) in a drug product that is intended to be 454 pharmacologically active per 21CFR210.3.
- 455 Active Ingredient, Homeopathic The active ingredient of a homeopathic drug product is the 456 homeopathic attenuation in its entirety.
- 457 Active Pharmaceutical Ingredient (API) a substance intended to produce physiological
 458 activity and incorporated into a finished drug product per 21CFR 207.1.
- 459 **Alcohol** as defined in the *HPUS* 92.3% by weight or 94.9% by volume of ethyl alcohol 460 (C_2H_5OH , m.w. 46.07) and 7.7% by weight or 5.1% by volume of water.
- 461 Allopathy the treatment of disease using drugs having opposite effects to the symptoms. (*i.e.*,
- 462 steroids for inflammation or anodynes for pain relief). Most conventional drugs are developed
- 463 for this approach to treatment.
- 464 **Attenuation** (noun) *i.e.*, homeopathic attenuation: the result of the two-phase homeopathic
- 465 process (serial de-concentration and vigorous mixing); can be a liquid state or a solid (powder)
- and is, in general, the homeopathic active ingredient in its entirety (see also Active Ingredient).
- 467 Historically has been referred to as potency/potencies, dilution. Due to the potential for
- 468 confusion, the official designations are *attenuation* for liquids and *trituration* for solids.
- 469 Attenuation (verb) *i.e.*, a homeopathic process; is the procedure utilized to make a
 470 homeopathic medicine; consists of two phases: a serial de-concentration phase in which material
 471 is de-concentrated with sufficient neutral vehicle to result in a ratio of
- 1 part material in 10 parts of total (decimal, noted by an "X" suffix) or
- 1 part material in 100 parts total (centesimal, noted by a "C" suffix).
- Ether "X" or "C" attenuations can then be repeated in a serial fashion as necessary
 (Analogous to the pharmaceutical process of making an aliquot series.).
- The second phase is a vigorous mixing (succussion or trituration/grinding) of the entire mass at each step. This can be accomplished in the liquid or solid (powder) state. To minimize potential
- 478 confusion, in the *HPUS*, the process is referred to as the "attenuation process" for liquids and
- 479 "trituration process" for solids.
- However, per *HPUS*, serial attenuations are prepared exclusively in either the 1:10 or the 1:100
 ratio; the two proportions are not used interchangeably in the same homeopathic manufacturing
 series. Historically referred to as dynamization, dilution or potentization.
- 483 **Batch** (as per 21 CFR 210.3 Definitions) batch means a specific quantity of a drug or other
- 484 material that is intended to have uniform character and quality, within specified limits, and is
- 485 produced according to a single manufacturing order during the same cycle of manufacture.
- 486 **CFR** Code of Federal Regulation.
- 487 **CGMP** Current Good Manufacturing Practice.

- 488 **Complex substance** naturally-sourced ingredients.
- 489 **Component** a constituent part. Any matter that is intentionally introduced during drug product
- 490 manufacturing, even if subsequently removed (gasses/solvents), and any material used in
- 491 primary packaging. All substances used in the manufacture of a homeopathic drug are
- 492 components, whether or not those substances appear in the finished product. Although
- 493 ingredients are components under our definition, not all components are ingredients. Ingredient
- 494 is taken to mean the natural product, the tincture, or a specified attenuation of the natural product
- 495 rather than the various chemical substances contained in the natural product.
- 496 **De-concentration** (*verb*) to decrease in concentration. In the *HPUS*, the process is referred to
- 497 as the *attenuation process* for liquids and *trituration process* for solids.
- 498 **Dilution** see attenuation (noun) (liquids) or trituration (solids).
- 499 **Drug product, homeopathic** the homeopathic starting material in its final container/closure
- 500 system. Such drug products are typically named in reference to the starting material and the final 501 attenuation.
- 502 **Dynamization** see attenuation (verb) (liquids) or trituration (solids).
- 503 Excipient(s) an inactive substance that serves as the vehicle or medium for a drug or other504 active substance.
- 505 FD&C Act (or the Act) The Federal Food, Drug, and Cosmetic Act, United States law.
- 506 **Finished homeopathic medicine** see finished product.
- 507 Finished Product a drug product that has undergone all stages of production, including
 508 packaging in its final container.
- Hahnemannian Attenuation multiple flask method of attenuation for homeopathic drug
 manufacture.
- 511 **HDP** homeopathic drug product.
- 512 **Homeopathic attenuation** see attenuation.
- 513 **Homeopathic medicine** A drug product containing substances from the animal, vegetable, or
- 514 mineral kingdoms (including specific chemicals), that are manufactured according to the
- 515 complementary medical practice of Homeopathy.
- 516 **Homeopathic starting material** The material used to manufacture the first homeopathic
- 517 preparation (usually a tincture or a 1X (or first) attenuation using a 1:10 dilution, unless
- 518 otherwise specified in a respective monograph). Examples include solution of a chemical /
- 519 mineral with sufficient solubility; a tincture of a botanical, or a 1X trituration of an insoluble
- 520 substance. (For more details, see the *HPUS Guidelines for Manufacturing Homeopathic*

- 521 *Medicines*, Sections 4 and 5 for Chemicals and Minerals, Sections 10 and 12 for Botanicals, and
- 522 Section 33 and 34 for Insoluble substances).¹³
- 523 HPCUS Homeopathic Pharmacopoeia Convention of the United States.
- 524 **HPUS** Homeopathic Pharmacopeia of the United States.
- 525 **HQbD** Homeopathic Quality by Design. A model for quality assurance based on the scientific 526 principles of Quality by Design methodology
- 526 principles of Quality by Design methodology.
- 527 **Impurity** a component other than the chemical substances contained in the natural product, the
- 528 tincture, or a specified attenuation of the natural product, and in addition, for a drug product, any
- 529 component that is not an intentional formulation ingredient. In the case of homeopathy,
- 530 impurities may include degradants and contaminants from the manufacturing process, handling,
- and packaging.
- 532 **Ingredient(s)** A constituent part of the finished drug product. Note that a component that is
- 533 removed during processing (*e.g.*, solvents/gasses) is not an ingredient.
- 534 In-process material(s) 21 CFR 210.3(b)(9) Any material fabricated, compounded, blended, or
- 535 derived by chemical reaction that is produced for, and used in, the preparation of the drug 536 product.
- 537 **Limit of Detection** the lowest amount of analyte in a sample which can be detected but not 538 necessarily quantitated as an exact value.
- Limit of Quantification the lowest amount of analyte in a sample which can be quantitatively
 determined with suitable precision and accuracy.
- 541 Limit Test A quantitative or semi-quantitative test used to control small quantities below a
 542 stated level (the limit).
- Lot (as per 21 CFR 210.3 Definitions) lot means a batch (see above), or a specific identified
 portion of a batch.
- 545 **Lowest Permissible OTC Attenuation** see *HPUS Table of Lowest Permissible Attenuations*
- 546 *and Class of Manufacture. HPUS* stipulated minimum margins of safety for each official HDP as 547 described in the respective monograph ¹⁴
- 547 described in the respective monograph.¹⁴
- 548 Mother tincture a term found in foreign compendia (*e.g.*, French, German), but not an official
 549 term in US homeopathy; see Tincture.
- 550 **OTC (over-the-counter)** nonprescription.
- 551 **Primary packaging** packaging which directly encases the drug product (product contact), to
- 552 contain, preserve, and protect the drug product.

¹³ Accessible at <u>https://www.hpus.com/submitting-monograph/guideline-for-manufacturing-homeopathic-medicines-2/introduction/guideline-for-manufacturing-homeopathic-medicines/</u> (Accessible by subscription).

¹⁴ Accessible at https://www.hpus.com/table-of-attenuations/ (Accessible by subscription).

- 553 Quality by Design (QbD) a systematic approach to development that begins with predefined
- 554 objectives and emphasizes product and process understanding and control based on sound 555 science and quality risk management.
- 556 Quality Management System (Quality System) a formalized system that documents
- 557 processes, procedures, and responsibilities for achieving quality policies and objectives.
- 558 **Raw material** the term *raw material* has different connotations in homeopathic and non-559 homeopathic drug manufacturing:
- Raw material, non-homeopathic A general term used to denote starting materials, reagents, and
 solvents intended for use in the production of intermediates or APIs. (ICH Q7)
- 562 Raw material, homeopathic a substance used to make a starting material, but not, itself, used
- directly to make homeopathic drug products, (typically an item taken from the animal, vegetableor mineral kingdom).
- **Residual solvents** are organic volatile chemicals that are used or produced in the manufacture of drug product components or in the preparation of drug products. This excludes any solvent
- 567 intentionally used as a vehicle or excipient (*e.g.*, alcohol).
- 568 **Specification** a list of tests, references to analytical procedures, and appropriate acceptance 569 criteria that are numerical limits, ranges, or other criteria for the tests described (ICH Q6A).
- 570 Specific identity tests the test provides complete discrimination from closely related structures
- 571 which are likely to be present. The likelihood of being present should include consideration of
- 572 possible mix-ups occurring at the supplier or distributor sites, as well as the possibility of
- 573 economic adulteration. In the absence of a specific identity test, orthogonal testing should be
- 574 performed such that the combination of test results assures the complete discrimination from
- 575 closely related structures which are likely to be present.
- 576 **Starting Material** the term starting material has different connotations in homeopathic and 577 non-homeopathic drug manufacturing:
- Starting material, non-homeopathic A raw material, intermediate, or an API that is used in the production of an API and that is incorporated as a significant structural fragment into the structure of the API. API starting materials normally have defined chemical properties and structure. (ICH Q7)
- *Starting material, homeopathic* defined in each monograph of the *HPUS* for making the
 initial homeopathic preparation.
- 584 Succuss (verb succussion, noun); performing a vigorous mixing process. One component of
 585 the manufacturing process for homeopathic drugs.
- 586 **Tincture** the alcohol extract of the natural product (*i.e.*, an extract of the starting material taken
- 587 from the animal, or vegetable kingdom). Tincture implies the product is made according to Class
- 588 C, D, E, M, N, O, or P depending on the information in the individual monograph; and further

- that the tincture has the concentration (or ratio of starting material to finished tincture) as shown
- 590 in the HPUS (Guidelines for Manufacturing Homeopathic Medicines: Section 1).¹⁵
- 591 **Too Dilute to Test** a material may be referred to as "too dilute to test" when the identify
- and/or quantity (as applicable) of the labeled substance(s) fall below a demonstrated detection or
- 593 quantification (as applicable) limit that is achievable by an individual skilled in the art, using
- 594 conventional methods (*e.g.*, HPLC, GC, etc.).
- 595 **Trituration** the production of a homogeneous material by mixing solid component materials
- thoroughly, which may include particle size reduction.

¹⁵ Accessible at <u>https://www.hpus.com/submitting-monograph/guideline-for-manufacturing-homeopathic-medicines-2/introduction/guideline-for-manufacturing-homeopathic-medicines/</u> (Accessible by subscription).